# SEA & HRA SCREENING REPORT – CLAWSON, HOSE & HARBY NEIGHBOURHOOD DEVELOPMENT PLAN

Prepared by Melton Borough Council

26<sup>th</sup> April, 2017

Planning Policy, Parkside, Burton Street, Melton Mowbray, LE13 1GH <u>Planningpolicy@melton.gov.uk</u> 01664 502502

#### Introduction

This screening report is tests whether or not the Clawson, Hose & Harby Neighbourhood Development Plan requires a Strategic Environmental Assessment.

This exercise tests whether there are likely to be significant environmental effects arising from the policies in the draft NDP. An environmental assessment is a requirement of The Environmental Assessment of plans and Programmes Regulations 2004. The Authority has undertaken an assessment of the draft policies in the Pre-Submission document (27<sup>th</sup> March, 2017) which contain the main land-use principles of the Neighbourhood Development Plan. Comments were invited from the Statutory consultation bodies on the conclusions contained in this report.

The Neighbourhood Development Plan sets the local planning policy framework for Clawson, Hose & Harby Parish. When the Plan is 'adopted' by the local planning authority, it will become part of the Development Plan for Melton Borough and be used for the deciding of Planning Applications in the Parish, and in due course will be joined by the Melton Local Plan. Whilst the Neighbourhood Development Plan has been prepared in advance of the Melton Local Plan, communications between the Council and the Neighbourhood Development Plan Group have ensured that the Neighbourhood Development Plan has been completed in general conformity with the emerging strategic policies in the Melton Local Plan.

The Neighbourhood Development Plan lists the following as its objectives, split into three categories;

## Housing and other development

• Identifying suitable locations for housing development that meet a local need as well as Melton Borough Council's housing provision targets;

• Specifying a mix of housing that addresses a local need for smaller family housing and homes suitable for older people;

• Introducing local connection criteria that ensures that local people are prioritised in the provision of affordable housing;

• Requiring development to meet design standards that help retain and enhance the character of the area.

#### The Environment

- Designating the most important open spaces as Local Green Space;
- Providing for biodiversity in development;
- Protecting the most important environmental features in the Parish;
- Maintaining areas of separation between nearby settlements.

## **Community Facilities, Transport and Economic Development**

• Protecting existing community facilities and promoting new ones which are lacking in the Parish;

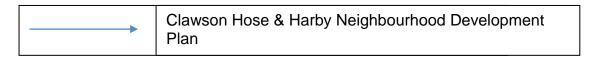
• Promoting home working and broadband provision;

• Supporting farm diversification;

• Addressing car parking issues in development to avoid exacerbating parking concerns in the villages.

This report concludes, having regard to the location, nature and scale of the Clawson, Hose & Harby Neighbourhood Development Plan, it is considered that the policies in the Plan will **not** have significant environmental effects. The rationale behind this conclusion is contained in the remainder of this report.

Figure 2 - Application of the SEA Directive to plans and	programn	nes
This diagram is intended as a guide to the criteria for applicati programmes (PPs). It has no legal status.	on of the D	irective to plans and
<ol> <li>Is the PP subject to preparation and/or adoption by a national, regional or local authority OR prepared by an authority for adoption through a legislative procedure by Parliament or Government? (Art. 2(a))</li> </ol>	No to	both criteria
Yes to either criterion	]	
2. Is the PP required by legislative, regulatory or administrative provisions? (Art. 2(a))	No	
Yes	-	
3. Is the PP prepared for agriculture, forestry, fisheries, energy, industry, transport, waste management, water management, telecommunications, tourism, town and country planning or land use, AND does it set a framework for future development consent of projects in Annexes I and II to the EIA Directive? (Art. 3.2(a))	No to either criterion	4. Will the PP, in view of its likely effect on sites, require an assessment under Article 6 or 7 of the Habitats Directive? (Art. 3.2(b))
Yes to both criteria	Yes	↓ No
5. Does the PP determine the use of small areas at local level, OR is it a minor modification of a PP subject to Art. 3.2? (Art. 3.3)	Yes to either criterion	6. Does the PP set the framework for future development consent of projects (not just projects in Annexes to the EIA Directive)? (Art. 3.4)
		Yes
<ol> <li>Is the PP's sole purpose to serve national defence or civil emergency, OR is it a financial or budget PP, OR is it co-financed by structural funds or EAGGF programmes 2000 to 2006/7? (Art. 3.8, 3.9)</li> </ol>	Yes	8. Is it likely to have a significant effect on the environment? (Art. 3.5)*
No to all criteria	Yes t	o any criterion
DIRECTIVE REQUIRES SEA		DIRECTIVE DOES NOT REQUIRE SEA
*The Directive requires Member States to determine whether plar have significant environmental effects. These determinations may by specifying types of plan or programme.	ns or progra be made c	ammes in this category are likely to on a case by case basis and/or



## **SEA Criteria**

SEA Criterion	Yes/No (no other answer except Yes/No)	Explanation
Is the PP subject to preparation and/or adoption by a national, regional or local authority OR prepared by an authority for adoption through a legislative procedure by Parliament or Government (Regulation 3)	Yes	Neighbourhood Development Plans are prepared by Parish/Town Councils or designated Forums/Community Organisations. These are qualifying bodies under the Town and Country Planning Act as amended by the Localism Act 2011.
Is the PP required by legislative, regulatory or administrative provisions? (Regulation 3)	Yes	While there is no obligation on communities to create a Neighbourhood Development Plan, once they chose to do so it becomes part of the Statutory Development Plan.
Is the PP prepared for agriculture, forestry, fisheries, energy, industry, transport, waste management, water management, telecommunications, tourism, town and country planning or land use AND does it set a framework for future development consent of projects in Annexes I and II to the EIA Directive? (Regulation 4(2)(a))	Yes	Neighbourhood Development Plans can cover some of the topics identified in this list and they could set the framework for development of a scale that would fall under Annex II of the EIA Directive. However for Neighbourhood Development Plans, developments which fall under Annex I of the EIA Directive are "excluded development" as set out in Section 61k of the Town and Country Planning Act 1990 (as amended by the Localism Act 2011)

SEA Criterion	Yes/No	Explanation
	(no other	
	answer except	
	Yes/No)	
Will the PP, in view of its	No	The locations promoted for
likely effect on sites, require		development do not fall under
an assessment under Articles 6 or 7 of the Habitats		any locations known by the
Directive?		Council to contain protected species. Many of the sites
(Regulation 4(2)(b))		contained in the Clawson,
		Hose & Harby
		Neighbourhood Development Plan have been evaluated
		through the Melton Local Plan
		Evidence Base and as such
		development of these sites
		should be acceptable under the directive.
Dooo the DD determine the	Yes	
Does the PP determine the use of small areas at local	res	Neighbourhood Development Plans by definition determine
level		the use of small areas at a
		local level.
OR		
is it a minor modification of a		
PP		
subject to Regulation 4(2)(a)		
(Regulation $4(3)$ )		
Does the PP set the	Yes	A Neighbourhood
framework for future		Development Plan forms part
development consent of projects (not just projects in		of the development plan and therefore will be used in the
Annexes to the EIA		decision making process. The
Directive)?		policies in a Neighbourhood
(Regulation 4(4))		Development Plan therefore
		set the framework for future developments.
Is the PP likely to have a	No	Whilst the Clawson, Hose &
significant effect on the		Harby Neighbourhood
environment?		Development Plan is a Site
(Regulation 4(5))		Allocations document, all of the sites allocated have been
		considered as part of the
		Emerging Melton Local Plan
		Evidence Base. As such, the
		Council holds good information on the sites
		contained and holds no

SEA Criterion	Yes/No (no other answer except Yes/No)	Explanation information that the sites would cause significant environmental harm if developed.
Is the PP's sole purpose to serve national defence or civil emergency	No	No to all criterions.
OR		
is it co-financed by structural funds or EAGGF programmes 2000 to 2006/7		
OR		
Is it a financial or budget PP?		

Likely Significance of Effects on the Environment

Criteria for determining the likely significance of effects on the environment	Likely to have significant environment al effects? Yes/No (no other answer except Yes/No)	Summary of significant environmental effects (negative and positive)
the degree to which the PP sets a framework for projects and other activities, either with regard to the location, nature, size and operating conditions or by allocating resources	No	The Clawson, Hose & Harby Neighbourhood Development Plan looks to allocate a modest amount of housing and support existing services and facilities. This level of growth will have a small impact on the Environment, as will most development, however not large enough to be classed as significant.
the degree to which the PP influences other plans and programmes including those in a hierarchy	No	There has been much communication between the Neighbourhood Development Plan Group and the Borough Council to ensure that the Clawson, Hose & Harby Neighbourhood Development Plan and the Emerging Melton Local Plan are in broad conformity. A Neighbourhood Development Plan is influenced by Local and National Policy, not the other way round.
the relevance of the PP for the integration of environmental considerations in particular with a view to promoting sustainable development	No	Whilst the Clawson, Hose & Harby Neighbourhood Development Plan does seek to deliver sustainable growth, it also looks at policies relevant to the environment to ensure that there is an integrated approach to both development and the environment.
environmental problems relevant to the PP	No	None known.
the relevance of the PP for	No	This PP does not look at the

the implementation of Community legislation on the environment (e.g. PPs linked to waste management or water protection		management of waste or other such issues. These will be handled by Borough led PPs and thus out of the remit of the Clawson, Hose & Harby Neighbourhood Development Plan.
the probability, duration, frequency and reversibility of the effects	No	The Clawson, Hose & Harby Neighbourhood Development Plan has been created to deliver modest growth in the Parish. Whilst it is accepted that development for the most part is not easily reversed, especially when on agricultural or other greenfield sites, the modest scale of development promoted in the locality means there is unlikely to be a significant environmental effect.
the cumulative nature of the effects	No	The Clawson, Hose & Harby Neighbourhood Development Plan has been created to deliver modest growth in the Parish. No significant environmental effects are anticipated from growth of this level.
the transboundary nature of the effects	No	This plan is localised to the Parish of Clawson, Hose & Harby and whilst there will be some effects on Neighbouring Parishes, these are considered to be minor given the modest scale of growth as suggested over the Plan Period.
the risks to human health or the environment (e.g. due to accidents)	No	Whilst there is a perception that increased levels of development can have an adverse effect on human health and the environment, through reasoning such as increased car journeys increasing the chances of an accident and pollution from increased development, this

		is only likely to be the case with largescale development. The modest scale of development as suggested in the Clawson, Hose & Harby Neighbourhood Development Plan is unlikely to have a significant environmental effect on either the risks to human health or the environment.
the magnitude and spatial extent of the effects (geographical area and size of the population likely to be affected)	No	This plan is localised to the Parish Clawson, Hose & Harby and contains only modest development proposals. Whilst there will be some effects on Neighbouring Parishes, and towns these are considered to be minor given the modest scale of growth as suggested over the Plan Period.
the value and vulnerability of the area likely to be affected due to: (i) special natural characteristics or cultural heritage; (ii) exceeded environmental quality standards or limit values (iii) intensive land-use	No	Clawson, Hose & Harby contains a number of Environmental and Heritage assets and constraints. The Parish contains three SSI's (albeit that overlap with other parish's), however the Neighbourhood Development Plan limits development to the settlements and thus far away from these important areas - the closest being 1.5km from Harby to the Grantham Canal. Two of the villages in the parish have conservation areas, again the Neighbourhood Development Plan does not directly promote any development within these, though they do allocate land adjoining the conservation area in Hose (allocations which mirror the Local Plan). Existing planning policy regarding conservation areas and their settings would

		apply here regardless of the Neighbourhood Development Plan and similarly for listed buildings.
		The Neighbourhood Development Plan also looks at opportunities to improve environmental features which must be weighed into the planning balance. Overall the Neighbourhood Development Plan as suggested will have limited impacts on the criterion as listed, however on all three accounts the effects are unlikely to be significant.
the effects on areas or landscapes which have a recognised national, Community or international protection status	No	No nationally or internationally protected landscapes in or in the setting of the Parish. Those landscaoes that hold community protection are designated through this plan.

## Part E – Summary of Environmental Effects

(Provide a summary of the significant environmental effects of the PP)

1) The Clawson, Hose & Harby Neighbourhood Development Plan is a site allocations document and as such does promote development on particular sites. The development of these sites, like most developments, will have an environmental effect. However, the locations of these sites have been considered by the Council through the Emerging Local Plan preparations and there are no known likely significant impacts if developed.

2) The Neighbourhood Development Plan looks to protect a number of locations known to have environmental significance through Policies ENV1, ENV2, ENV3, ENV4, ENV5, ENV6, ENV7 and ENV8. This will likely have a positive impact on the environment.

Overall it is considered that while the Clawson, Hose & Harby Neighbourhood Development Plan will, if made, have some effect on the environment, the scale, location and nature of that proposed will **not** have significant environmental effects and will contribute to promoting sustainable development in the Parish.

## Part F – Screening Outcome

Screening is required under the Strategic Environmental Assessment Regulations, 2010 (Legal Notice 497 of 2010). It is our view that:



An SEA is required because the PP falls under the scope of Regulation 4(3) of the Regulations and is likely to have significant environmental effects



An SEA is required because the PP falls under the scope of Regulation 4(4) of the Regulations and is likely to have significant environmental effects



An SEA is not required because the PP is unlikely to have significant environmental effects.

The Environment Agency, Natural England and Historic England agree with the conclusions of this report.

# <u>HRA</u>

#### **Introduction**

HRA screening is split into three stages, the first of which, like SEA is the screening stage. Again like SEA, the screening stage is to firstly establish if there are any likely significant effects possible as a result of the implementation of the plan. The screening process focusses around Natura 2000 sites, which are internationally protected wildlife sites.

The Neighbourhood Development Plan sets the local planning policy framework for Clawson, Hose & Harby Parish. When the Plan is 'adopted' by the local planning authority, it will become part of the Development Plan for Melton Borough and be used for the deciding of Planning Applications in the Parish, and in due course will be joined by the Melton Local Plan. Whilst the Neighbourhood Development Plan has been completed in advance of the Melton Local Plan, communications between the Council and the Neighbourhood Development Plan Group have ensured that the Neighbourhood Development Plan has been completed in general conformity with the emerging strategic policies in the Melton Local Plan.

The Neighbourhood Development Plan lists the following as its objectives split into three categories;

#### Housing and other development

• Identifying suitable locations for housing development that meet a local need as well as Melton Borough Council's housing provision targets;

• Specifying a mix of housing that addresses a local need for smaller family housing and homes suitable for older people;

• Introducing local connection criteria that ensures that local people are prioritised in the provision of affordable housing;

• Requiring development to meet design standards that help retain and enhance the character of the area.

## The Environment

- Designating the most important open spaces as Local Green Space;
- · Providing for biodiversity in development;
- Protecting the most important environmental features in the Parish;
- Maintaining areas of separation between nearby settlements.

#### **Community Facilities, Transport and Economic Development**

• Protecting existing community facilities and promoting new ones which are lacking in the Parish;

- Promoting home working and broadband provision;
- Supporting farm diversification;
- Addressing car parking issues in development to avoid exacerbating

parking concerns in the villages.

This report concludes, having regard to the location, nature and scale of the Clawson, Hose & Harby Neighbourhood Development Plan, it is considered that the policies in the Plan will **not** have significant environmental effects on any Natura 2000 sites. The rationale behind this conclusion is contained in the remainder of this report.

#### Relevant Natura 2000 Sites

There are no Natura 2000 sites within 20km of the Parish Boundary. Rutland Water Special Protection Area (SPA)/RAMSAR is the nearest international designated site to the Clawson, Hose & Harby Neighbourhood Development Plan boundary (22km to Parish Boundary, 24km to nearest development location). Therefore there is no requirement the HRA screening assessment needs to identify if any likely significant effects will be caused by the implementation of the Clawson, Hose & Harby Neighbourhood Development Plan.

Rutland Water is a man made pump storage reservoir created by the damming of the Gwash Valley in 1975 and is the largest reservoir in the United Kingdom. In general the reservoir is drawn down in the summer and filled during the autumn and winter months when river levels are high. The main habitats are open water and a mosaic of lagoons, reedswamp, marsh, old meadows, scrub and woodland. The lagoons are one of the most important areas for wintering wildfowl.

SPA	Qualifies under Atricle 4.2 by supporing populations of European importance of the following migratory species over winter: - Shoveler Anas clypeata - Teal Anas crecca* - Wigeon Anas Penelope* - Gadwall Anas strepera - Tufted Duck Aythya fuligula* - Goldeneye Bucephala clangula* - Mute Swan Cygnus atra* - Goosander Mergus merganser* - Great Creased Grebe Podiceps cristatus* Qualifies under Article 4.2 by regularly supporting at least
	<ul> <li>20,000 waterfowl.</li> <li>* Species that may be removed following the SPA Review *Stroud et al, 2001; The UK SPA network: its scope and content, JNCC)</li> </ul>
RAMSAR	R RAMSAR criterion 5 – Assemblages of international importance Species with peak counts in winter: - 19274 waterfowl (5 year peak mean 1998-99 – 2002/2003) RAMSAR criterion 6 – Species/populations occurring at

levels
of international importance
Qualifying Species:
- Gadwall Anas strepera
- Northern shoveler Anas clypeata

This site has been assessed for HRA in the Rutland County Council Core Strategy and Site Allocations and Policies Document (the District the site is within), as well as the Uppingham Neighbourhood Development Plan which was made in 2016. The Screening Report for the latter, which was negatively screened, can be found at: <u>http://media.freeola.com/other/28083/sa-sea-hrascreeningreport-2.pdf</u>.

The following is an assessment of Rutland Water from the aforementioned HRA screening

"The sensitivities and vulnerabilities of the site have been identified in HRA assessments for Rutland County Council's Core Strategy and Site Allocations and Policies. It is identified that the most noticeable species are the populations of gadwall and shoveler (it is likely that all other species will be removed from the site citation (other than as Assemblage species) by the SPA Review, when adopted). Data on the use of the site by these species indicate that gadwall and shoveler numbers peak in the autumn, generally around September/October, before declining over the winter period. This suggests that Rutland is mainly used as a refuge whilst species are moulting in early autumn, before dispersing from the site to other wintering areas as

winter progresses. During the winter, gadwall and shoveler occupy more extensive open waters of lakes, reservoirs and gravel puts. Threats include disturbance and water pollution. The principle sensitivities and vulnerabilities of Rutland Water therefore include:

- Water Quality. The level of phosphate can vary above the recommended level at certain times of the year. This increases the risk of a shift in the trophic status of the water body to an algae dominated system, which would adversely affect the site;

- Water level. The water level is linked to abstraction and affects accessible

aquatic plants are for wildfowl feeding on the site. The ecological perturbation that frequent lowering and raising of water levels causes could be an important factor in whether or not a switch in trophic status occurs.

- Recreation. Management of the trout fishery has caused some debate over potential effects on site ecology. In addition, water sports such as sailing have the potential to affect the site through disturbance. Casual recreation around the site margins may also affect some interest features. The site and the interest features are most likely to be vulnerable to disturbance during the key autumn period." (Uppingham SEA and HRA Screening Report, May 2013).

#### Impacts as a result of the plan

The Clawson, Hose & Harby Neighbourhood Development Plan, whilst a document that delivers housing allocations, is limited in its scale and proposes modest development over a 20 year period. This growth, whilst predominantly on greenfield sites which may have a limited effect on local wildlife populations, it is too distant and modest to effect the Natura 2000 site in any demonstrable way. The watercourses that runs through the Parish are not tributaries of Rutland Water.

The conclusion of this report therefore is that there is likely to be no demonstrable impact on Rutland Water at all, nor any other Natura 2000 site and as such there is no likely significant impact on Rutland Water or any other Natura 2000 sites. Therefore a full HRA assessment will not be required.

The Environment Agency and Natural England agree with the conclusions of this report.

James Beverley

Name of Officer responsible for the Screening Report

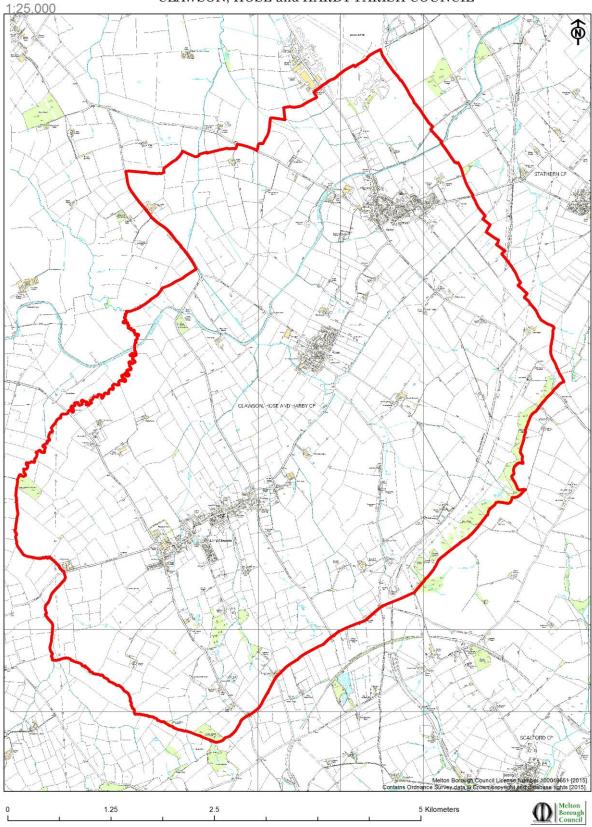
#### Melton Borough Council

Name of Responsible Authority

28/04/17

Date

#### <u>Appendix 1</u>



CLAWSON, HOSE and HARBY PARISH COUNCIL